Proposed Substitute House Bill 1799

By Representative Fitzgibbon

Original Bill: Concerning organic materials management.

Proposed Substitute (H-2460.2/22) compared to the House Bill 1799 (H-1925.2):

- Amends the standard for local solid waste collection services to require weekly collection from businesses that generate at least 25 cubic yards per week of organic materials (*Section 102*);
- Adds a waiver option from organic collection services for jurisdictions that do not have sufficient capacity at local solid waste facilities (*Section 102*);
- Delays the local solid waste plan update requirements from 2022 to 2024, and requires only counties and not cities to identify priority areas for organic material management facility siting (*Section 103*);
- Exempts chemically and biologically contaminated organic materials that would pose an impediment to the use of a fished organic materials management product from the organic materials subject to organic material management requirements (*Section 105*).
- Requires the Department of Ecology (Ecology) to identify jurisdictions providing organic material collection service in 2023, rather than 2025 (*Section 201*);
- Exempts wastes managed in agricultural settings or generated from natural disasters from counting towards the organic material generation thresholds that require a business to arrange for organic material management services (*Section 201*);
- Prohibits local health jurisdictions from requiring businesses to pay a fee for administration and enforcement of organic material collection service requirements, and requires the issuance of two notices of noncompliance prior to issuing a penalty (*Section 201*);
- Specifies that businesses are not required to dispose of organic material wastes in ways that conflict with federal or state health or safety requirements, and are not required to dispose of organic material wastes generated through natural disasters or infrequent and unpreventable events through organic material collection services or on-site or on-farm methods (*Section 201*)
- Directs the Washington Center for Sustainable Food Management to develop measurement methodologies to uniformly track food donation data, food prevention data, and associated climate impacts from food waste reduction efforts (*Section 402*);
- Directs the Washington Center for Sustainable Food Management to provide technical assistance and education and outreach to local governments in support of the development of ordinances or policies that discourage food waste or the landfilling of organic materials, rather than requiring the Center to develop model ordinances and

exempting local adoption of those ordinances from State Environmental Policy Act review (*Part 4*);

- Adds two new categories of eligible grants from the Sustainable Farms and Fields Program: (1) scientific studies on crop residue; and (2) efforts to support farm use of anaerobic digester digestate (*Section 501*);
- Makes the proposed compost reimbursement pilot program a permanent program, rather than a pilot program, and makes associated changes in light of the permanence of the program, including eliminating the exemption from Administrative Procedure Act processes for program rulemaking, and extending the duration of soil testing of participating farmers (*Section 502*);
- Delays from 2023 to 2025 the local comprehensive plan update requirements, to reflect the delay in Part 1 of the requirements for local solid waste plans to identify priority organic material management facility sites (*Sections 601-604*);
- Amends the obligation for city comprehensive plan requirements, so that city comprehensive plans must allow the siting of facilities in priority areas identified by the county, rather than the city (*Sections 603 and 604*).
- Limits the new compost procurement requirements on local governments to only those with at least 10,000 in population, and to only require the adoption of an ordinance rather than a plan. Requires local governments to consider specified uses of compost in developing compost procurement ordinances, to develop strategies to inform residents about the value of compost and the jurisdiction's use of compost, and to report certain information to the Washington Center for Sustainable Food Management (*Section 701*);
- Eliminates restrictions on the sale or distribution of non-compostable produce stickers (*Part 8*);
- Eliminates references to regulated "manufacturers" and "suppliers", and instead identifies regulated "producers" of products (*Part 8*);
- Amends the new requirement that compostable bags be colored or tinted green, brown, or beige, and instead requires that they be at least partially colored or tinted those colors (*Section 805*);
- Eliminates the prohibition applicable to non-compostable film and food service products on the use of green, brown, or beige color schemes and tinting that are required of compostable products (*Section 806*);
- Requires producers of compostable products, including bags, film products, and food service products, to submit a declaration of compliance to Ecology by January 1, 2024, or prior to the introduction of a new type of compostable product into Washington or the introduction of a compostable product with a materially changed method of compliance with compost labeling requirements (*Section 810*);
- Delays the requirement that Ecology begin enforcing product degradability labeling requirements from January 1, 2024 to July 1, 2024 (*Section 810*); and
- Makes various technical and clarifying edits (*Throughout*).

BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: H-2460.2/22 2nd draft

ATTY/TYPIST: ML:jlb

BRIEF DESCRIPTION: Concerning organic materials management.

AN ACT Relating to organic materials management; amending RCW 1 70A.205.040, 89.08.615, 2 70A.205.015, 69.80.031, 69.80.040, 43.155.020, 36.70.330, 39.30.040, 70A.455.010, 3 70A.455.020, 70A.455.050, 70A.455.060, 70A.455.070, 70A.455.080, 4 70A.455.040, 70A.455.090, 70A.455.100, and 70A.455.030; reenacting and amending 5 RCW 43.21B.110 and 43.21B.300; adding new sections to chapter 70A.205 6 7 RCW; adding a new section to chapter 15.04 RCW; adding a new section 8 to chapter 36.70A RCW; adding a new section to chapter 35.63 RCW; adding a new section to chapter 35A.63 RCW; adding new sections to 9 chapter 43.19A RCW; adding a new section to chapter 70A.455 RCW; 10 adding a new chapter to Title 70A RCW; creating new sections; 11 12 repealing RCW 70A.455.110 and 70A.455.900; and prescribing penalties.

13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

14 <u>NEW SECTION.</u> Sec. 1. (1) The legislature finds that landfills 15 are a significant source of emissions of methane, a potent greenhouse 16 gas. Among other economic and environmental benefits, the diversion 17 of organic materials to productive uses will reduce methane 18 emissions.

19 (2) In order to reduce methane emissions associated with organic 20 materials, the legislature finds that it will be beneficial to 21 improve a variety of aspects of how organic materials are reduced, Code Rev/ML:jlb 1 H-2460.2/22 2nd draft 1 managed, incentivized, and regulated under state law. Therefore, it 2 is the intent of the legislature to support the diversion of organic 3 materials from landfills through a variety of interventions to 4 support productive uses of organic material wastes, including by:

5 (a) Requiring some local governments to begin providing separated 6 organic material collection services within their jurisdictions in 7 order to increase volumes of organic materials collected and 8 delivered to composting and other organic material management 9 facilities and reduce the volumes of organic materials collected in 10 conjunction with other solid waste and delivered to landfills;

(b) Requiring local governments to consider state organic material management goals and requirements in the development of their local solid waste plans;

14 (c) Requiring some businesses to manage their organic material 15 wastes in a manner that does not involve landfilling them, in order 16 to address one significant source of organic materials that currently 17 frequently end up in landfills;

(d) Reducing legal liability risk barriers to the donation of edible food in order to encourage the recovery of foods that might otherwise be landfilled;

(e) Establishing the Washington center for sustainable food
 management within the department of ecology in order to coordinate
 and improve statewide food waste reduction and diversion efforts;

(f) Establishing various new funding and financial incentives intended to increase composting and other forms of productive organic materials management, helping to make the responsible management of organic materials more cost-competitive with landfilling of organic material wastes;

(g) Facilitating the siting of organic material management facilities in order to ensure that adequate capacity exists to process organic materials at the volumes necessary to achieve state organic material diversion goals;

33 (h) Requiring local governments to procure more of the compost 34 and finished products created from their organic material wastes in 35 order to support the economic viability of processes to turn organic 36 materials into finished products, and increasing the likelihood that 37 composting and other responsible organic material management options 38 are economically viable; and

39 (i) Amending standards related to the labeling of plastic and 40 compostable products in order to reduce contamination of the waste Code Rev/ML:jlb 2 H-2460.2/22 2nd draft streams handled by compost and organic material management facilities and improve the economic viability of those responsible organic material management options.

PART 1

5 State Targets and Organic Material Waste Collection Requirements

6 <u>NEW SECTION.</u> Sec. 101. A new section is added to chapter 7 70A.205 RCW to read as follows:

8 (1)(a) The state establishes a goal for the landfill disposal of 9 organic materials at a level representing a 75 percent reduction by 10 2030 in the statewide disposal of organic material waste, relative to 11 2015 levels.

12 (b) The state establishes a goal that no less than 20 percent of 13 the volume of edible food that was disposed of as of 2015 be 14 recovered for human consumption by 2025.

15 (2) The provisions of subsection (1) of this section are inaddition to the food waste reduction goals of RCW 70A.205.715(1).

17 <u>NEW SECTION.</u> Sec. 102. A new section is added to chapter 18 70A.205 RCW to read as follows:

(1) Beginning January 1, 2027, each jurisdiction that implementsa local solid waste plan under RCW 70A.205.040 must:

(a) Provide within the jurisdiction weekly organic solid waste collection services to all residents and to businesses that generate more than .25 cubic yard per week of organic materials for management; and

(b) Provide for the organic materials management of all organic solid waste collected from residents and businesses under (a) of this subsection.

(2) A jurisdiction may charge and collect fees or rates for the
 services provided under subsection (1) of this section, consistent
 with the jurisdiction's authority to impose fees and rates under
 chapters 35.21, 35A.21, 36.58, and 36.58A RCW.

32 (3)(a) Except as provided in (d) of this subsection, the 33 requirements of this section do not apply in a jurisdiction if the 34 department determines that the following apply:

(i) The jurisdiction disposed of less than 5,000 tons of solid
 waste in the most recent year for which data is available; or

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1 (ii) The jurisdiction has a total population of less than 25,000 2 people.

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(b) The requirements of this section do not apply:

4 (i) In census tracts that have a population density of less than 5 75 people per square mile that are serviced by the jurisdiction and 6 located in unincorporated portions of a county, as determined by the 7 department, in counties not planning under chapter 36.70A RCW; and

8 (ii) Outside of urban growth areas designated pursuant to RCW 9 36.70A.110 in unincorporated portions of a county planning under 10 chapter 36.70A RCW.

11 (c) In addition to the exemptions in (a) and (b) of this subsection, the department may issue a waiver to jurisdictions or 12 portions of a jurisdiction under this subsection for up to five 13 years, based on consideration of factors including the distance to 14 organic materials management facilities, the sufficiency of the 15 16 capacity to manage organic materials at facilities to which organic 17 materials could feasibly and economically be delivered from the jurisdiction, and restrictions in the transport of organic materials 18 under chapter 17.24 RCW. The department may adopt rules to specify 19 the type of information that a waiver applicant must submit to the 20 21 department and to specify the department's process for reviewing and 22 approving waiver applications.

(d) Beginning January 1, 2030, the department may adopt a rule to require that the provisions of this section apply in the jurisdictions identified in (b) and (c) of this subsection, but only if the department determines that the goals established in section 101(1) of this act have not or will not be achieved.

28 Sec. 103. RCW 70A.205.040 and 2010 c 154 s 2 are each amended to 29 read as follows:

30 (1) Each county within the state, in cooperation with the various cities located within such county, shall prepare a coordinated, 31 comprehensive solid waste management plan. Such plan may cover two or 32 more counties. The purpose is to plan for solid waste and materials 33 reduction, collection, and handling and management services and 34 35 programs throughout the state, as designed to meet the unique needs of each county and city in the state. When updating a solid waste 36 management plan developed under this chapter, after June 10, 2010, 37 38 local comprehensive plans must consider and plan for the following handling methods or services: 39

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1 (a) Source separation of recyclable materials and products, organic materials, and wastes by generators; 2

3 (b) Collection of source separated materials;

(c) Handling and proper preparation of materials for reuse or 4 recycling; 5

6 (d) Handling and proper preparation of organic materials for 7 ((composting or anaerobic digestion)) organic materials management; 8 and

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(e) Handling and proper disposal of nonrecyclable wastes.

(2) When updating a solid waste management plan developed under 10 this chapter, after June 10, 2010, each local comprehensive plan 11 12 must, at a minimum, consider methods that will be used to address the 13 following:

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(a) Construction and demolition waste for recycling or reuse;

(b) Organic material including yard debris, food waste, and food 15 16 contaminated paper products for ((composting or anaerobic digestion)) 17 organic materials management;

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(c) Recoverable paper products for recycling;

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(d) Metals, glass, and plastics for recycling; and

(e) Waste reduction strategies. 20

21 (3) (a) When newly developing, updating, or amending a solid waste management plan developed under this chapter, after July 1, 2024, 22 23 each local comprehensive plan must consider the transition to the requirements of section 102 of this act, and each comprehensive plan 24 25 implemented by a county must identify:

26 (i) The priority areas within the county for the establishment of 27 organic materials management facilities. Priority areas must be in 28 industrial zones and may not be located in overburdened communities 29 identified by the department of health under chapter 70A.02 RCW; and

(ii) Organic materials management facility volumetric capacity 30 required to manage the county's organic materials in a manner 31 32 consistent with the goals of section 101 of this act.

(b) When newly developing, updating, or amending a solid waste 33 management plan developed under this chapter, after January 1, 2027, 34 each local comprehensive plan must be consistent with the 35 36 requirements of section 102 of this act.

(4) Each city shall: 37

(a) Prepare and deliver to the county auditor of the county in 38 39 which it is located its plan for its own solid waste management for 40 integration into the comprehensive county plan;

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1 (b) Enter into an agreement with the county pursuant to which the 2 city shall participate in preparing a joint city-county plan for 3 solid waste management; or

4 (c) Authorize the county to prepare a plan for the city's solid 5 waste management for inclusion in the comprehensive county plan.

6 (((4))) (5) Two or more cities may prepare a plan for inclusion 7 in the county plan. With prior notification of its home county of its 8 intent, a city in one county may enter into an agreement with a city 9 in an adjoining county, or with an adjoining county, or both, to 10 prepare a joint plan for solid waste management to become part of the 11 comprehensive plan of both counties.

12 (((5))) (6) After consultation with representatives of the cities 13 and counties, the department shall establish a schedule for the 14 development of the comprehensive plans for solid waste management. In 15 preparing such a schedule, the department shall take into account the 16 probable cost of such plans to the cities and counties.

17 (((6))) <u>(7)</u> Local governments shall not be required to include a 18 hazardous waste element in their solid waste management plans.

<u>NEW SECTION.</u> Sec. 104. (1) The department of ecology must work 19 20 with the Washington association of county solid waste managers, the 21 association of Washington cities, and other stakeholders to contract with a third-party consultant to conduct a study of the adequacy of 22 local government solid waste management funding. The study must 23 24 consider cities and counties and their differences, the funding needs 25 to implement the solid waste core services model developed by the Washington association of county solid waste managers, and the 26 27 impacts on solid waste funding resources utilized by cities and counties considering potential statewide solid waste management 28 policy changes and develop options and recommendations for how to 29 30 provide funding for solid waste programs in the future if major 31 policy changes are enacted. The study must include a review and update of current funding types and levels available, jurisdictional 32 types and sizes, and alternative funding models utilized by other 33 publicly managed solid waste programs in other states or countries 34 that may be relevant to Washington. When considering potential 35 statewide solid waste management policy changes, the study must 36 evaluate recent policy proposals considered or enacted in the last 37 38 four years, including proposals to reduce the load of organic material waste to landfills, managing packaging and paper products 39 Code Rev/ML:jlb 6 H-2460.2/22 2nd draft

1 through extended producer responsibility programs, other proposed product stewardship or extended producer responsibility programs, 2 3 improving or installing new or updated methane capture systems, proposals to support emerging markets to maximize the financial and 4 environmental benefits that can be derived from managing organic 5 6 material wastes, increases in any postconsumer content requirements for materials typically collected in solid waste programs, and other 7 proposals or actions which may either be related to or influence, or 8 both, solid waste funding resources. The study must evaluate the 9 impacts of the policy changes on existing revenues for local 10 government solid waste management programs and forecast any changes 11 12 in existing revenue levels, any need for additional revenues, and changes in the level of service provided by and the costs to local 13 14 government solid waste management programs.

15 (2) The department of ecology must submit a report of its 16 findings and any recommendations to the appropriate committees of the 17 legislature by December 1, 2023.

18 Sec. 105. RCW 70A.205.015 and 2020 c 20 s 1161 are each amended 19 to read as follows:

20 ((As used in this chapter, unless the context indicates 21 otherwise:)) The definitions in this section apply throughout this 22 chapter unless the context clearly requires otherwise.

(1) "City" means every incorporated city and town.

24 (2) "Commission" means the utilities and transportation 25 commission.

(3) "Composted material" means organic solid waste that has been subjected to controlled aerobic degradation at a solid waste facility in compliance with the requirements of this chapter. Natural decay of organic solid waste under uncontrolled conditions does not result in composted material.

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(4) "Department" means the department of ecology.

(5) "Director" means the director of the department of ecology.

(6) "Disposal site" means the location where any final treatment,utilization, processing, or deposit of solid waste occurs.

35 (7) "Energy recovery" means a process operating under federal and 36 state environmental laws and regulations for converting solid waste 37 into usable energy and for reducing the volume of solid waste.

1 (8) "Functional standards" means criteria for solid waste 2 handling expressed in terms of expected performance or solid waste 3 handling functions.

4 (9) "Incineration" means a process of reducing the volume of
5 solid waste operating under federal and state environmental laws and
6 regulations by use of an enclosed device using controlled flame
7 combustion.

8 (10) "Inert waste landfill" means a landfill that receives only 9 inert waste, as determined under RCW 70A.205.030, and includes 10 facilities that use inert wastes as a component of fill.

11 (11) "Jurisdictional health department" means city, county, city-12 county, or district public health department.

(12) "Landfill" means a disposal facility or part of a facility at which solid waste is placed in or on land and which is not a land treatment facility.

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(13) "Local government" means a city, town, or county.

17 (14) "Modify" means to substantially change the design or 18 operational plans including, but not limited to, removal of a design 19 element previously set forth in a permit application or the addition 20 of a disposal or processing activity that is not approved in the 21 permit.

22 (15) "Multiple-family residence" means any structure housing two 23 or more dwelling units.

(16) "Person" means individual, firm, association, copartnership,
 political subdivision, government agency, municipality, industry,
 public or private corporation, or any other entity whatsoever.

(17) "Recyclable materials" means those solid wastes that are 27 separated for recycling or reuse, such as papers, metals, and glass, 28 that are identified as recyclable material pursuant to a local 29 comprehensive solid waste plan. Prior to the adoption of the local 30 31 comprehensive solid waste plan, adopted pursuant to RCW 32 70A.205.075(2), local governments may identify recyclable materials 33 by ordinance from July 23, 1989.

(18) "Recycling" means transforming or remanufacturing waste
 materials into usable or marketable materials for use other than
 landfill disposal or incineration.

37 (19) "Residence" means the regular dwelling place of an 38 individual or individuals.

39 (20) "Sewage sludge" means a semisolid substance consisting of 40 settled sewage solids combined with varying amounts of water and Code Rev/ML:jlb 8 H-2460.2/22 2nd draft dissolved materials, generated from a wastewater treatment system,
 that does not meet the requirements of chapter 70A.226 RCW.

3 (21) "Soil amendment" means any substance that is intended to 4 improve the physical characteristics of the soil, except composted 5 material, commercial fertilizers, agricultural liming agents, 6 unmanipulated animal manures, unmanipulated vegetable manures, food 7 wastes, food processing wastes, and materials exempted by rule of the 8 department, such as biosolids as defined in chapter 70A.226 RCW and 9 wastewater as regulated in chapter 90.48 RCW.

10 (22) "Solid waste" or "wastes" means all putrescible and 11 nonputrescible solid and semisolid wastes including, but not limited 12 to, garbage, rubbish, ashes, industrial wastes, swill, sewage sludge, 13 demolition and construction wastes, abandoned vehicles or parts 14 thereof, and recyclable materials.

15 (23) "Solid waste handling" means the management, storage, 16 collection, transportation, treatment, utilization, processing, and 17 final disposal of solid wastes, including the recovery and recycling 18 of materials from solid wastes, the recovery of energy resources from 19 solid wastes or the conversion of the energy in solid wastes to more 20 useful forms or combinations thereof.

(24) "Source separation" means the separation of different kindsof solid waste at the place where the waste originates.

(25) "Vehicle" includes every device physically capable of being moved upon a public or private highway, road, street, or watercourse and in, upon, or by which any person or property is or may be transported or drawn upon a public or private highway, road, street, or watercourse, except devices moved by human or animal power or used exclusively upon stationary rails or tracks.

(26) "Waste-derived soil amendment" means any soil amendment as defined in this chapter that is derived from solid waste as defined in this section, but does not include biosolids or biosolids products regulated under chapter 70A.226 RCW or wastewaters regulated under chapter 90.48 RCW.

34 (27) "Waste reduction" means reducing the amount or toxicity of 35 waste generated or reusing materials.

36 (28) "Yard debris" means plant material commonly created in the 37 course of maintaining yards and gardens, and through horticulture, 38 gardening, landscaping, or similar activities. Yard debris includes 39 but is not limited to grass clippings, leaves, branches, brush,

1 weeds, flowers, roots, windfall fruit, vegetable garden debris, holiday trees, and tree prunings four inches or less in diameter. 2 (29) (a) (i) "Organic materials" means any solid waste that is a 3 biological substance of plant or animal origin capable of microbial 4 degradation. 5 (ii) Organic materials include, but are not limited to, manure, 6 7 yard debris, food waste, food processing waste, wood waste, and 8 garden waste. (b) "Organic materials" does not include any materials 9 contaminated by herbicides, pesticides, pests, or other sources of 10 chemical or biological contamination that would render a finished 11 product of an organic material management process unsuitable for 12 general public or agricultural use. 13 (30) "Organic materials management" means management of organic 14 materials through composting, anaerobic digestion, vermiculture, 15

16 black soldier fly, or similar technologies.

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Requirements for Organics Management by Businesses

PART 2

19 <u>NEW SECTION.</u> Sec. 201. A new section is added to chapter 20 70A.205 RCW to read as follows:

(1) (a) Beginning July 1, 2023, and each July 1st thereafter, the department must determine which counties and any cities preparing independent solid waste management plans:

(i) Provide for businesses to be serviced by providers that collect food waste and organic material waste for delivery to solid waste facilities that provide for the organic materials management of organic material waste and food waste; and

(ii) Are serviced by solid waste facilities that provide for the organic materials management of organic material waste and food waste and have capacity to accept increased volumes of organic materials deliveries.

32 (b)(i) The department must determine and designate that the 33 restrictions of this section apply to businesses in a jurisdiction 34 unless the department determines that the businesses in some or all 35 portions of the city or county have:

(A) No available businesses that collect and deliver organic
 materials to solid waste facilities that provide for the organic
 materials management of organic material waste and food waste; or

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1 (B) No available capacity at the solid waste facilities to which 2 businesses that collect and deliver organic materials could feasibly 3 and economically deliver organic materials from the jurisdiction.

4 (ii)(A) In the event that a county or city provides written 5 notification indicating that the criteria of (b)(i)(A) of this 6 subsection are met, then the restrictions of this section apply only 7 in those portions of the jurisdiction that have available service-8 providing businesses.

9 (B) In the event that a county or city provides written 10 notification indicating that the criteria of (b)(i)(B) of this 11 subsection are met, then the restrictions of this section do not 12 apply to the jurisdiction.

13 (c) The department must make the result of the annual 14 determinations required under this section available on its website.

15 (d) The requirements of this section may be enforced by 16 jurisdictional health departments consistent with this chapter, 17 except that:

(i) A jurisdictional health department may not charge a fee to permit holders to cover the costs of the jurisdictional health department's administration or enforcement of the requirements of this section; and

(ii) Prior to issuing a penalty under this section, a jurisdictional health department must provide at least two written notices of noncompliance with the requirements of this section to the owner or operator of a business subject to the requirements of this section.

(2) Wastes that are not managed on-site by the generating business, wastes generated from the growth and harvest of food or fiber that are managed off-site by another business engaged in the growth and harvest of food or fiber, and wastes generated in exceptional volumes as a result of a natural disaster or other infrequent and unpreventable event, do not count for purposes of determining waste volumes in (a) through (c) of this subsection.

(a) Beginning January 1, 2024, a business that generates at least
 eight cubic yards of organic material waste per week must arrange for
 organic materials management services specifically for organic
 material waste;

38 (b) Beginning January 1, 2025, a business that generates at least 39 four cubic yards of organic material waste per week must arrange for

organic materials management services specifically for organic
 material waste; and

(c) Beginning January 1, 2026, a business that generates at least 3 four cubic yards of solid waste per week shall arrange for organic 4 materials management services specifically for organic material 5 6 waste, unless the department determines, by rule, that additional reductions in the landfilling of organic materials would be more 7 appropriately and effectively achieved, at reasonable cost to 8 regulated businesses, through the establishment of a different 9 volumetric threshold of solid waste or organic material waste than 10 the threshold of four cubic yards of solid waste per week. 11

(3) A business may fulfill the requirements of this section by:

(a) Source separating organic material waste from other waste and subscribing to a service that includes organic material waste collection and organic materials management;

16 (b) Managing its organic material waste on-site or self-haul its 17 own organic material waste for organic materials management; or

18 (c) Qualifying for exclusion from the requirements of this 19 section consistent with subsection (1) (b) of this section.

(4) (a) A business generating organic material waste shall arrange for the services required by this section in a manner that is consistent with state and local laws and requirements applicable to the collection, handling, or recycling of solid and organic material waste.

(b) Nothing in this section requires a business to dispose of materials in a manner that conflicts with federal or state public health or safety requirements. Nothing in this section requires businesses to dispose of wastes generated in exceptional volumes as a result of a natural disaster or other infrequent and unpreventable event through the options established in subsection (3) of this section.

32 (5) When arranging for gardening or landscaping services, the 33 contract or work agreement between a business subject to this section 34 and a gardening or landscaping service must require that the organic 35 material waste generated by those services be managed in compliance 36 with this chapter.

37 (6)(a) This section does not limit the authority of a local 38 governmental agency to adopt, implement, or enforce a local organic 39 material waste recycling requirement, or a condition imposed upon a

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self-hauler, that is more stringent or comprehensive than the
 requirements of this chapter.

3 (b) This section does not modify, limit, or abrogate in any 4 manner any of the following:

5 (i) A franchise granted or extended by a city, county, city and 6 county, or other local governmental agency;

7 (ii) A contract, license, certificate, or permit to collect solid 8 waste previously granted or extended by a city, county, city and 9 county, or other local governmental agency;

10 (iii) The existing right of a business to sell or donate its 11 organic materials; and

12 (iv) A certificate of convenience and necessity issued to a solid 13 waste collection company under chapter 81.77 RCW.

(c) Nothing in this section modifies, limits, or abrogates the authority of a local jurisdiction with respect to land use, zoning, or facility siting decisions by or within that local jurisdiction.

(d) Nothing in this section changes or limits the authority of the Washington utilities and transportation commission to regulate collection of solid waste, including curbside collection of residential recyclable materials, nor does this section change or limit the authority of a city or town to provide the service itself or by contract under RCW 81.77.020.

23 (7) The definitions in this subsection apply throughout this 24 section unless the context clearly indicates otherwise.

(a) (i) "Business" means a commercial or public entity including, but not limited to, a firm, partnership, proprietorship, joint stock company, corporation, or association that is organized as a forprofit or nonprofit entity.

29 (ii) "Business" does not include a multifamily residential 30 entity.

31 (b) "Food waste" has the same meaning as defined in RCW 32 70A.205.715.

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PART 3

Updates to the Washington Good Samaritan Act

35 Sec. 301. RCW 69.80.031 and 1994 c 299 s 36 are each amended to 36 read as follows:

37 (1) This section may be cited as the "good samaritan food 38 donation act."

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1 (2) ((As used in this section:)) The definitions in this 2 subsection apply throughout this section unless the context clearly 3 requires otherwise.

4 (a) "Apparently fit grocery product" means a grocery product that 5 meets ((all quality and)) <u>safety and safety-related</u> labeling 6 standards imposed by federal, state, and local laws and regulations 7 even though the product may not be readily marketable due to 8 appearance, age, freshness, grade, size, surplus, <u>passage of a date</u> 9 <u>on a date label other than a safety or safety-related labeling of a</u> 10 <u>date</u>, or other conditions.

(b) "Apparently wholesome food" means food that meets ((all quality and)) <u>safety and safety-related</u> labeling standards imposed by federal, state, and local laws and regulations even though the food may not be readily marketable due to appearance, age, freshness, grade, size, surplus, <u>passage of a date on a date label other than a</u> safety or safety-related labeling of a date, or other conditions.

17 (c) "Donate" means to give without requiring anything of monetary 18 value from the recipient, except that the term shall include giving 19 by a nonprofit organization to another nonprofit organization, 20 notwithstanding that the donor organization has charged a nominal fee 21 to the donee organization, if the ultimate recipient or user is not 22 required to give anything of monetary value <u>or is charged only a good</u> 23 <u>samaritan reduced price</u>.

(d) "Food" means a raw, cooked, processed, or prepared edible
substance, ice, beverage, or ingredient used or intended for use in
whole or in part for human consumption.

(e) "Gleaner" means a person who harvests for free distribution to the needy, or for donation to a nonprofit organization for ultimate distribution to the needy, an agricultural crop that has been donated by the owner.

31 (f) <u>"Good samaritan reduced price" means the price of an</u> 32 <u>apparently wholesome food or an apparently fit grocery product that</u> 33 <u>is an amount not greater than the cost of handling, administering,</u> 34 <u>and distributing the apparently wholesome food or apparently fit</u> 35 <u>grocery product.</u>

(g) "Grocery product" means a nonfood grocery product, including
 a disposable paper or plastic product, household cleaning product,
 laundry detergent, cleaning product, or miscellaneous household item.

39 (((g))) (h) "Gross negligence" means voluntary and conscious 40 conduct by a person with knowledge, at the time of the conduct, that Code Rev/ML:jlb 14 H-2460.2/22 2nd draft 1 the conduct is likely to be harmful to the health or well-being of 2 another person.

3 (((h))) <u>(i)</u> "Intentional misconduct" means conduct by a person 4 with knowledge, at the time of the conduct, that the conduct is 5 harmful to the health or well-being of another person.

6 (((i))) <u>(j)</u> "Nonprofit organization" means an incorporated or 7 unincorporated entity that:

8 (i) Is operating for religious, charitable, or educational 9 purposes; and

10 (ii) Does not provide net earnings to, or operate in any other 11 manner that inures to the benefit of, any officer, employee, or 12 shareholder of the entity.

(((j))) "Person" means 13 (k) an individual, corporation, 14 partnership, organization, association, or governmental entity, including a retail grocer, wholesaler, hotel, motel, manufacturer, 15 16 restaurant, caterer, farmer, and nonprofit food distributor or 17 hospital. In the case of a corporation, partnership, organization, 18 association, or governmental entity, the term includes an officer, 19 director, partner, deacon, trustee, councilmember, or other elected or appointed individual responsible for the governance of the entity. 20

(1) "Qualified direct donor" means any person required to obtain a food establishment permit under chapter 246-215 WAC, as it existed as of January 1, 2022, including a retail grocer, wholesaler, agricultural producer, restaurant, caterer, school food authority, or institution of higher education as defined in RCW 28B.10.016.

(m) (i) "Safety and safety-related labeling" means a marking intended to communicate information to a consumer related to a food product's safety. "Safety and safety-related labeling" includes any marking that federal or state law requires to be affixed to a food product including, but not limited to, markings placed on infant formula consistent with 21 C.F.R. Sec. 107.20, as that regulation existed as of January 1, 2021.

33 (ii) "Safety and safety-related labeling" does not include a pull 34 date required to be placed on perishable packaged food under RCW 35 15.130.300 or a "best by," "best if used by," "use by," or "sell by" 36 date or similarly phrased date intended to communicate information to 37 a consumer regarding the freshness or quality of a food product.

(3) (a) A person or gleaner is not subject to civil or criminal
 liability arising from the nature, age, packaging, or condition of
 apparently wholesome food or an apparently fit grocery product that
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the person or gleaner donates in good faith or sells at a good samaritan reduced price to a nonprofit organization for ultimate sale at a good samaritan reduced price, donation, or other distribution to needy individuals, except that this subsection does not apply to an injury to or death of an ultimate user or recipient of the food or grocery product that results from an act or omission of the donor constituting gross negligence or intentional misconduct.

(b) A qualified direct donor may donate food directly to end 8 recipients for consumption. A qualified direct donor is not subject 9 to civil or criminal liability arising from the nature, age, 10 packaging, or condition of apparently wholesome food or an apparently 11 12 fit grocery product that the qualified direct donor donates in good faith or sells at a good samaritan reduced price to a needy 13 individual. The donation of nonperishable food that is fit for human 14 15 consumption, but that has exceeded the labeled shelf-life date recommended by the manufacturer, is an activity covered by the 16 17 exclusion from civil or criminal liability under this section.

18 (c) The donation of perishable food that is fit for human 19 consumption, but that has exceeded the labeled shelf-life date 20 recommended by the manufacturer, is an activity covered by the 21 exclusion from civil or criminal liability under this section if the 22 person that distributes the food to the end recipient makes a good 23 faith evaluation that the food to be donated is wholesome.

(4) A person who allows the collection or gleaning of donations 24 25 on property owned or occupied by the person by gleaners, or paid or unpaid representatives of a nonprofit organization, for ultimate 26 27 distribution to needy individuals is not subject to civil or criminal 28 liability that arises due to the injury or death of the gleaner or representative, except that this subsection does not apply to an 29 injury or death that results from an act or omission of the person 30 31 constituting gross negligence or intentional misconduct.

32 (5) If some or all of the donated food and grocery products do 33 not meet ((all quality and)) safety and safety-related labeling 34 standards imposed by federal, state, and local laws and regulations, 35 the person or gleaner who donates the food and grocery products is 36 not subject to civil or criminal liability in accordance with this 37 section if the nonprofit organization <u>or other end recipient</u> that 38 receives the donated food or grocery products:

(a) Is informed by the donor of the distressed or defectivecondition of the donated food or grocery products;

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1 (b) Agrees to recondition the donated food or grocery products to 2 comply with all the ((quality and)) <u>safety and safety-related</u> 3 labeling standards prior to distribution; and

4 (c) Is knowledgeable of the standards to properly recondition the 5 donated food or grocery product.

(6) This section may not be construed to create liability.

6

PART 4

7 8

Washington Center for Sustainable Food Management

9 <u>NEW SECTION.</u> Sec. 401. The definitions in this section apply 10 throughout this chapter unless the context clearly requires 11 otherwise.

12 (1) "Center" means the Washington center for sustainable food 13 management.

14 (2) "Department" means the department of ecology.

15 (3) "Organic material" has the same definition as provided in RCW 16 70A.205.015.

17 (4) "Plan" means the use food well Washington plan developed 18 under RCW 70A.205.715.

19 <u>NEW SECTION.</u> Sec. 402. (1) The Washington center for 20 sustainable food management is established within the department, to 21 begin operations by January 1, 2024.

(2) The purpose of the center is to help coordinate statewidefood waste reduction.

24

(3) The center may perform the following activities:

25

(a) Coordinate the implementation of the plan;

(b) Draft plan updates and measure progress towards actions, strategies, and the statewide goals established in section 101 of this act and RCW 70A.205.715(1);

(c) Maintain a website with current food waste reduction information and guidance for food service establishments, consumers, food processors, hunger relief organizations, and other sources of food waste;

33 (d) Provide staff support to multistate food waste reduction 34 initiatives in which the state is participating;

35 (e) Maintain the consistency of the plan and other food waste 36 reduction activities with the work of the Washington state 37 conservation commission's food policy forum; 1 (f) Facilitate and coordinate public-private and nonprofit 2 partnerships focused on food waste reduction, including through 3 voluntary working groups;

4 (g) Collaborate with federal, state, and local government 5 partners on food waste reduction initiatives;

6 (h) Develop and maintain maps or lists of locations of the food 7 systems of Washington that identify food flows, where waste occurs, 8 and opportunities to prevent food waste;

9 (i)(i) Collect and maintain data on food waste and wasted food in 10 a manner that is generally consistent with the methods of collecting 11 and maintaining such data used by federal agencies or in other 12 jurisdictions, or both, to the greatest extent practicable;

13 (ii) Develop measurement methodologies and tools to uniformly 14 track food donation data, food waste prevention data, and associated 15 climate impacts resultant from food waste reduction efforts;

16 (j) Research and develop emerging organic materials and food 17 waste reduction markets;

(k) (i) Develop and maintain statewide food waste reduction and 18 food waste contamination reduction campaigns, in consultation with 19 other state agencies and other stakeholders, including the 20 21 development of waste prevention and food waste recovery promotional materials for distribution. These promotional materials may include 22 23 online information, newsletters, bulletins, or handouts that inform food service establishment operators about the protections from civil 24 25 and criminal liability under federal law and under RCW 69.80.031 when donating food; and 26

27 (ii) Develop guidance in support of distribution of promotional 28 materials, including by:

(A) Local health officers, at no cost to regulated food service
 establishments, including as part of normal, routine inspections of
 food service establishments; and

32 (B) State agencies, including the department of health and the 33 department of agriculture, in conjunction with their statutory roles 34 and responsibilities in regulating, monitoring, and supporting safe 35 food supply chains and systems;

36 (1) Distribute and monitor grants dedicated to food waste 37 prevention, rescue, and recovery; and

38 (m) Research and provide education, outreach, and technical 39 assistance to local governments in support of the adoption of solid 40 waste ordinances or policies that establish a financial disincentive Code Rev/ML:jlb 18 H-2460.2/22 2nd draft 1 for the generation of organic waste and for the ultimate disposal of 2 organic materials in landfills.

3 (4) The department may enter into an interagency agreement with 4 the department of health, the department of agriculture, or other 5 state agencies as necessary to fulfill the responsibilities of the 6 center.

7 (5) The department may adopt any rules necessary to implement and
8 enforce this chapter including, but not limited to, measures for the
9 center's performance.

10 <u>NEW SECTION.</u> Sec. 403. A new section is added to chapter 11 70A.205 RCW to read as follows:

(1) In order to obtain data as necessary to support the goals of 12 the Washington center for sustainable food management created in 13 section 402 of this act and to achieve the goals of RCW 14 15 70A.205.715(1), the department may establish a voluntary reporting protocol for the receipt of reports by businesses that donate food 16 under RCW 69.80.031 and recipients of the donated food, and may 17 encourage the use of this voluntary reporting protocol by the 18 businesses and recipients. The department may also request that a 19 20 donating business or recipient of donated food provide information to 21 the department regarding the volumes, types, and timing of food managed by the donating facility or business, and food waste and 22 wasted food generated by the donating facility or business. To the 23 24 extent practicable, the department must seek to obtain information 25 under this section in a manner compatible with any information reported to the department of agriculture under RCW 43.23.290, and in 26 27 a manner that minimizes the reporting and information-provision burdens of donating businesses and recipients. 28

(2) For the purposes of this subsection, "food waste" and "wasted
 food" have the same meaning as defined in RCW 70A.205.715.

31 Sec. 404. RCW 69.80.040 and 1983 c 241 s 4 are each amended to 32 read as follows:

33 The department of agriculture shall maintain an information and 34 referral service for persons and organizations that have notified the 35 department of their desire to participate in the food donation 36 program under this chapter. <u>The department must coordinate with the</u> 37 <u>department of ecology to ensure that the information and referral</u>

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1 service required under this section is implemented in a manner

2 consistent with the activities of sections 402 and 403 of this act.

PART 5

Funding and Incentives for Methane Emissions Reduction Activities Associated with Organic Materials Management

6 Sec. 501. RCW 89.08.615 and 2020 c 351 s 3 are each amended to 7 read as follows:

8 (1) The commission shall develop a sustainable farms and fields 9 grant program in consultation with the department of agriculture, 10 Washington State University, and the United States department of 11 agriculture natural resources conservation service.

(2) As funding allows, the commission shall distribute funds, as
 appropriate, to conservation districts and other public entities to
 help implement the projects approved by the commission.

15 (3) No more than ((fifteen)) <u>15</u> percent of the funds may be used 16 by the commission to develop, or to consult or contract with private 17 or public entities, such as universities or conservation districts, 18 to develop:

(a) An educational public awareness campaign and outreach aboutthe sustainable farm and field program; or

(b) The grant program, including the production of analytical tools, measurement estimation and verification methods, cost-benefit measurements, and public reporting methods.

(4) No more than five percent of the funds may be used by thecommission to cover the administrative costs of the program.

26 (5) No more than ((twenty)) <u>20</u> percent of the funds may be 27 awarded to any single grant applicant.

28

3

(6) Allowable uses of grant funds include:

(a) Annual payments to enrolled participants for successfullydelivered carbon storage or reduction;

31

(b) Up-front payments for contracted carbon storage;

32 (c) Down payments on equipment;

33 (d) Purchases of equipment;

34 (e) Purchase of seed, seedlings, spores, animal feed, and 35 amendments;

36 (f) Services to landowners, such as the development of site-37 specific conservation plans to increase soil organic levels or to 38 increase usage of precision agricultural practices, or design and Code Rev/ML:jlb 20 H-2460.2/22 2nd draft 1 implementation of best management practices to reduce livestock
2 emissions; ((and))

3 (g) <u>The purchase of compost spreading equipment</u>, or financial 4 <u>assistance to farmers to purchase compost spreading equipment</u>, for 5 <u>the annual use for at least three years of volumes of compost</u> 6 <u>determined by the commission to be significant from materials</u> 7 composted at a site that is not owned or operated by the farmer;

8 (h) Scientific studies to evaluate and quantify the greenhouse 9 gas emissions avoided as a result of using crop residues as a biofuel 10 feedstock or to identify management practices that increase the 11 greenhouse gas emissions avoided as a result of using crop residues 12 as a biofuel feedstock;

13 (i) Efforts to support the farm use of anaerobic digester 14 digestate, including scientific studies, education and outreach to 15 farmers, and the purchase or lease of digestate spreading equipment; 16 and

17 <u>(j)</u> Other equipment purchases or financial assistance deemed 18 appropriate by the commission to fulfill the intent of RCW 89.08.610 19 through 89.08.635.

20 (7) Grant applications are eligible for costs associated with 21 technical assistance.

(8) Conservation districts and other public entities may applyfor a single grant from the commission that serves multiple farmers.

(9) Grant applicants may apply to share equipment purchased with grant funds. Applicants for equipment purchase grants issued under this grant program may be farm, ranch, or aquaculture operations coordinating as individual businesses or as formal cooperative ventures serving farm, ranch, or aquaculture operations. Conservation districts, separately or jointly, may also apply for grant funds to operate an equipment sharing program.

31 (10) No contract for carbon storage or changes to management 32 practices may exceed ((twenty-five)) <u>25</u> years. Grant contracts that 33 include up-front payments for future benefits must be conditioned to 34 include penalties for default due to negligence on the part of the 35 recipient.

(11) The commission shall attempt to achieve a geographically
 fair distribution of funds across a broad group of crop types, soil
 management practices, and farm sizes.

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1 (12) Any applications involving state lands leased from the 2 department of natural resources must include the department's 3 approval.

4 <u>NEW SECTION.</u> Sec. 502. A new section is added to chapter 15.04 5 RCW to read as follows:

(1) (a) Subject to the availability of amounts appropriated for 6 7 this specific purpose, the department must establish and implement a compost reimbursement program to reimburse farming operations in the 8 state for purchasing and using compost products that were not 9 10 generated by the farming operation, including transportation, 11 spreading equipment, labor, fuel, and maintenance costs associated with spreading equipment. The grant reimbursements under the program 12 begin July 1, 2023. 13

(b) For the purposes of this program, "farming operation" means: 14 15 A commercial agricultural, silvicultural, or aquacultural facility or 16 pursuit, including the care and production of livestock and livestock products, poultry and poultry products, apiary products, and plant 17 and animal production for nonfood uses; the planting, cultivating, 18 harvesting, and processing of crops; and the farming or ranching of 19 any plant or animal species in a controlled salt, brackish, or 20 21 freshwater environment.

22 (2) To be eligible to participate in the reimbursement program, a farming operation must complete an eligibility review with the 23 24 department prior to transporting or applying any compost products for which reimbursement is sought under this section. The purpose of the 25 review is for the department to ensure that the proposed transport 26 27 and application of compost products is consistent with the department's agricultural pest control rules established under 28 chapter 17.24 RCW. A farming operation must also verify that it will 29 30 allow soil sampling to be conducted by the department upon request 31 before compost application and until at least 10 years after the last grant funding is used by the farming operation, as necessary to 32 establish a baseline of soil quality and carbon storage and for 33 subsequent department evaluations to assist the department's 34 reporting requirements under subsection (8) of this section. 35

(3) The department must create a form for eligible farming
 operations to apply for cost reimbursement for costs from purchasing
 and using compost from facilities with solid waste handling permits,
 including transportation, equipment, spreading, and labor costs. All
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1 applications for cost reimbursement must be submitted on the form along with invoices, receipts, or other documentation acceptable to 2 the department of the costs of purchasing and using compost products 3 for which the applicant is requesting reimbursement, as well as a 4 brief description of what each purchased item will be used for. The 5 department may request that an applicant provide information to 6 verify the source, size, sale weight, or amount of compost products 7 purchased and the cost of transportation, equipment, spreading, and 8 labor. The applicant must also declare that it is not seeking 9 reimbursement for purchase or labor costs for: 10

11

(a) Its own compost products; or

12 (b) Compost products that it has transferred, or intends to 13 transfer, to another individual or entity, whether or not for 14 compensation.

15 (4) A farming operation may submit only one application per 16 fiscal year for purchases made and usage costs incurred during the 17 fiscal year that begins on July 1st and ends on June 30th of each 18 fiscal year in which the program is in effect. Applications for 19 reimbursement must be filed before the end of the fiscal year in 20 which purchases were made and usage costs incurred.

(5) The department must distribute reimbursement funds, subject to the following limitations:

(a) A farming operation is not eligible to receive reimbursement if the farming operation's application was not found eligible for reimbursement by the department prior to transport or use under subsection (2) of this section;

(b) A farming operation is not eligible to receive reimbursement for more than 50 percent of the costs it incurs each fiscal year for the purchase and use of compost products, including transportation, equipment, spreading, and labor costs;

31 (c) A farming operation is not eligible to receive more than 32 \$10,000 per fiscal year;

33 (d) A farming operation is not eligible to receive reimbursement 34 for its own compost products or compost products that it has 35 transferred, or intends to transfer, to another individual or entity, 36 whether or not for compensation; and

37 (e) A farming operation is not eligible to receive reimbursement 38 for compost products that were not purchased from a facility with a 39 solid waste handling permit.

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1 (6) The applicant shall indemnify and hold harmless the state and 2 its officers, agents, and employees from all claims arising out of or 3 resulting from the compost products purchased that are subject to the 4 compost reimbursement program under this section.

5 (7) There is established within the department a compost 6 reimbursement program manager position. The compost reimbursement 7 program manager must possess knowledge and expertise in the area of 8 program management necessary to carry out the duties of the position, 9 which are to:

10 (a) Facilitate the division and distribution of available costs 11 for reimbursement; and

12 (b) Manage the day-to-day coordination of the compost 13 reimbursement program.

14 (8) In compliance with RCW 43.01.036, the department must submit 15 an annual report to the appropriate committees of the legislature by 16 January 15th of each year of the program in which grants have been 17 issued or completed. The report must include:

18 (a) The amount of compost for which reimbursement was sought19 under the program;

20 (b) The qualitative or quantitative effects of the program on 21 soil quality and carbon storage; and

(c) An evaluation of the benefits and costs to the state ofexpanding or furthering the strategies promoted in the program.

24 Sec. 503. RCW 43.155.020 and 2017 3rd sp.s. c 10 s 2 are each 25 amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

28 (1) "Board" means the public works board created in RCW 29 43.155.030.

30 (2) "Capital facility plan" means a capital facility plan 31 required by the growth management act under chapter 36.70A RCW or, 32 for local governments not fully planning under the growth management 33 act, a plan required by the public works board.

34

(3) "Department" means the department of commerce.

35 (4) "Financing guarantees" means the pledge of money in the 36 public works assistance account, or money to be received by the 37 public works assistance account, to the repayment of all or a portion 38 of the principal of or interest on obligations issued by local 39 governments to finance public works projects.

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1 (5) "Local governments" means cities, towns, counties, special 2 purpose districts, and any other municipal corporations or quasi-3 municipal corporations in the state excluding school districts and 4 port districts.

(6) "Public works project" means a project of a local government 5 6 for the planning, acquisition, construction, repair, reconstruction, 7 replacement, rehabilitation, or improvement of streets and roads, bridges, water systems, or storm and sanitary sewage systems, lead 8 remediation of drinking water systems, and solid waste facilities, 9 including recycling facilities and composting and other organic 10 materials management facilities. A planning project may include the 11 12 compilation of biological, hydrological, or other data on a county, drainage basin, or region necessary to develop a base of information 13 14 for a capital facility plan.

15 (7) "Solid waste or recycling project" means remedial actions 16 necessary to bring abandoned or closed landfills into compliance with 17 regulatory requirements and the repair, restoration, and replacement 18 of existing solid waste transfer, recycling facilities, and landfill 19 projects limited to the opening of landfill cells that are in 20 existing and permitted landfills.

(8) "Technical assistance" means training and other services provided to local governments to: (a) Help such local governments plan, apply, and qualify for loans, grants, and financing guarantees from the board, and (b) help local governments improve their ability to plan for, finance, acquire, construct, repair, replace, rehabilitate, and maintain public facilities.

(9) "Value planning" means a uniform approach to assist in
 decision making through systematic evaluation of potential
 alternatives to solving an identified problem.

30 31

PART 6

Organic Materials Management Facility Siting

32 Sec. 601. RCW 36.70.330 and 1985 c 126 s 3 are each amended to 33 read as follows:

The comprehensive plan shall consist of a map or maps, and descriptive text covering objectives, principles and standards used to develop it, and shall include each of the following elements:

37 (1) A land use element which designates the proposed general
 38 distribution and general location and extent of the uses of land for
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agriculture, housing, commerce, industry, recreation, education, 1 public buildings and lands, and other categories of public and 2 3 private use of land, including a statement of the standards of population density and building intensity recommended for the various 4 areas in the jurisdiction and estimates of future population growth 5 6 in the area covered by the comprehensive plan, all correlated with 7 the land use element of the comprehensive plan. The land use element shall also provide for protection of the quality and quantity of 8 groundwater used for public water supplies and shall review drainage, 9 flooding, and stormwater runoff in the area and nearby jurisdictions 10 11 and provide guidance for corrective actions to mitigate or cleanse 12 those discharges that pollute Puget Sound or waters entering Puget Sound. Development regulations to implement comprehensive plans that 13 are newly developed, updated, or amended after January 1, 2025, must 14 allow for the siting of organic materials management facilities in 15 the areas identified in RCW 70A.205.040(3)(a)(i) to the extent 16 17 necessary to provide for the establishment of the organic materials management volumetric capacity identified under RCW 18 70A.205.040(3)(a)(ii); 19

20 (2) A circulation element consisting of the general location, 21 alignment and extent of major thoroughfares, major transportation 22 routes, trunk utility lines, and major terminal facilities, all of 23 which shall be correlated with the land use element of the 24 comprehensive plan;

(3) Any supporting maps, diagrams, charts, descriptive material
 and reports necessary to explain and supplement the above elements.

27 <u>NEW SECTION.</u> Sec. 602. A new section is added to chapter 36.70A 28 RCW to read as follows:

Development regulations to implement comprehensive plans that are newly developed, updated, or amended after January 1, 2025, must allow for the siting of organic materials management facilities in the areas identified in RCW 70A.205.040(3)(a)(i) to the extent necessary to provide for the establishment of the organic materials management volumetric capacity identified under RCW 70A.205.040(3)(a)(ii).

36 <u>NEW SECTION.</u> Sec. 603. A new section is added to chapter 35.63 37 RCW to read as follows:

1 Development regulations to implement comprehensive plans under RCW 35.63.100 that are newly developed, updated, or amended after 2 January 1, 2025, must allow for the siting of organic materials 3 management facilities in the areas identified by the county in which 4 the city is located under RCW 70A.205.040(3)(a)(i) to the extent 5 6 necessary to provide for the establishment of the organic materials 7 volumetric capacity identified management under RCW 70A.205.040(3)(a)(ii). 8

9 <u>NEW SECTION.</u> Sec. 604. A new section is added to chapter 35A.63 10 RCW to read as follows:

Development regulations to implement comprehensive plans required 11 under RCW 35A.63.060 that are newly developed, updated, or amended 12 after January 1, 2025, must allow for the siting of organic materials 13 management facilities in the areas identified by the county in which 14 15 the city is located under RCW 70A.205.040(3)(a)(i) to the extent 16 necessary to provide for the establishment of the organic materials 17 management volumetric capacity identified under RCW 70A.205.040(3)(a)(ii). 18

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PART 7

Organic Materials Procurement

21 <u>NEW SECTION.</u> Sec. 701. A new section is added to chapter 43.19A 22 RCW to read as follows:

(1) By January 1, 2023, each local government with a population greater than 10,000 residents as measured by the office of financial management using the most recent population data available, shall adopt a compost procurement ordinance to implement RCW 43.19A.120. In developing a compost procurement ordinance, each local government shall plan for the use of compost in the following categories:

- 29
- (a) Landscaping projects;

30 (b)

(b) Construction and postconstruction soil amendments;

31 (c) Applications to prevent erosion, filter stormwater runoff, 32 promote vegetation growth, or improve the stability and longevity of 33 roadways; and

34 (d) Low-impact development and green infrastructure to filter 35 pollutants or keep water on-site, or both.

36 (2) A local government that newly exceeds a population of 10,000
 37 residents after January 1, 2023, as measured by the office of
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1 financial management, must adopt an ordinance under this subsection 2 no later than 12 months after the office of financial management's 3 determination that the local government's population has exceeded 4 10,000.

5 (3) Each local government that adopts an ordinance under 6 subsection (1) or (2) of this section must develop strategies to 7 inform residents about the value of compost and how the jurisdiction 8 uses compost in its operations in the jurisdiction's comprehensive 9 solid waste management plan pursuant to RCW 70A.205.045.

10 (4) By December 31, 2024, and each December 31st of even-numbered 11 years thereafter, each local government that adopts an ordinance 12 under subsection (1) of this section must submit a report covering 13 the previous year's compost procurement activities to the Washington 14 center for sustainable food management created in chapter 70A.--- RCW 15 (the new chapter created in section 901 of this act) that contains 16 the following information:

17 (a) The total tons of organic material diverted throughout the 18 year;

19 (b) The volume and cost of compost purchased throughout the year; 20 and

21

(c) The source or sources of the compost.

(5) Local governments shall give priority to purchasing compost products from companies that produce compost products locally, are certified by a nationally recognized organization, and produce compost products that are derived from municipal solid waste compost programs and meet quality standards comparable to standards adopted by the department of transportation or adopted by rule by the department of ecology.

29 (6) Local governments may enter into collective purchasing 30 agreements if doing so is more cost-effective or efficient.

31 (7) Nothing in this section requires a compost processor to:

32

(a) Enter into a purchasing agreement with a local government;

33

(b) Sell finished compost to meet this requirement; or

34

(c) Accept or process food waste or compostable products.

35 Sec. 702. RCW 39.30.040 and 2013 c 24 s 1 are each amended to 36 read as follows:

37 (1) Whenever a unit of local government is required to make
 38 purchases from the lowest bidder or from the supplier offering the
 39 lowest price for the items desired to be purchased, the unit of local
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government may, at its option when awarding a purchase contract, take 1 into consideration tax revenue it would receive from purchasing the 2 supplies, materials, or equipment from a supplier located within its 3 boundaries. The unit of local government must award the purchase 4 contract to the lowest bidder after such tax revenue has been 5 6 considered. However, any local government may allow for preferential 7 purchase of products made from recycled materials or products that may be recycled or reused. Any local government may allow for 8 preferential purchase of compost to meet the requirements of RCW 9 43.19A.120. Any unit of local government which considers tax revenue 10 11 it would receive from the imposition of taxes upon a supplier located 12 within its boundaries must also consider tax revenue it would receive from taxes it imposes upon a supplier located outside its boundaries. 13

(2) A unit of local government may award a contract to a bidder submitting the lowest bid before taxes are applied. The unit of local government must provide notice of its intent to award a contract based on this method prior to bids being submitted. For the purposes of this subsection (2), "taxes" means only those taxes that are included in "tax revenue" as defined in this section.

(3) The definitions in this subsection apply throughout thissection unless the context clearly requires otherwise.

(a) "Tax revenue" means sales taxes that units of local government impose upon the sale of supplies, materials, or equipment from the supplier to units of local government, and business and occupation taxes that units of local government impose upon the supplier that are measured by the gross receipts of the supplier from the sale.

(b) "Unit of local government" means any county, city, town, metropolitan municipal corporation, public transit benefit area, county transportation authority, or other municipal or quasimunicipal corporation authorized to impose sales and use taxes or business and occupation taxes.

33 <u>NEW SECTION.</u> Sec. 703. A new section is added to chapter 43.19A 34 RCW to read as follows:

A contract by a local government or state agency must require the use of compost products to the maximum extent economically feasible to meet the requirements established in RCW 43.19A.120.

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29 **PART** 8

2 Sec. 801. RCW 70A.455.010 and 2019 c 265 s 1 are each amended to 3 read as follows:

4 (1) The legislature finds and declares that it is the public 5 policy of the state that:

(a) Environmental marketing claims for plastic products, whether 6 implicit or implied, should adhere to uniform and recognized 7 "compostability" and "biodegradability," standards for 8 since misleading, confusing, and deceptive labeling can negatively impact 9 10 local composting programs and compost processors. Plastic products marketed as being "compostable" should be readily and easily 11 identifiable as meeting these standards; 12

(b) Legitimate and responsible packaging and plastic product manufacturers are already properly labeling their compostable products, but many manufacturers are not. Not all compost facilities and their associated processing technologies accept or are required to accept compostable packaging as feedstocks. However, implementing a standardized system and test methods may create the ability for them to take these products in the future.

(2) Therefore, it is the intent of the legislature to authorize the ((state's attorney general and local governments)) department of ecology, cities, and counties to pursue false or misleading environmental claims and "greenwashing" for plastic products claiming to be "compostable" or "biodegradable" when in fact they are not.

25 Sec. 802. RCW 70A.455.020 and 2019 c 265 s 2 are each amended to 26 read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

29

(1) "ASTM" means the American society for testing and materials.

30 (2) "Biodegradable mulch film" means film plastic used as a 31 technical tool in commercial farming applications that biodegrades in 32 soil after being used, and:

33 (a) The film product fulfills plant growth and regulated metals34 requirements of ASTM D6400; and

35 (b)(i) Meets the requirements of Vincotte's "OK Biodegradable 36 Soil" certification scheme, as that certification existed as of 37 January 1, 2019;

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1 (ii) At ambient temperatures and in soil, shows at least 2 ((ninety)) <u>90</u> percent biodegradation absolute or relative to 3 microcrystalline cellulose in less than two years' time, tested 4 according to ISO 17556 or ASTM 5988 standard test methods, as those 5 test methods existed as of January 1, 2019; or

6 (iii) Meets the requirements of EN 17033 "plastics-biodegradable 7 mulch films for use in agriculture and horticulture" as it existed on 8 January 1, 2019.

9 (3) "Federal trade commission guides" means the United States 10 federal trade commission's guides for the use of environmental 11 marketing claims (Part 260, commencing at section 260.1), 12 compostability claims, including section 260.8, and degradation 13 claims (subchapter B of chapter I of Title 16 of the Code of Federal 14 Regulations), as those guides existed as of January 1, 2019.

15 (4) "Film product" means a bag, sack, wrap, or other sheet film 16 product.

17 (5) "Food service product" ((means a product including, but not limited to, containers, plates, bowls, cups, lids, meat trays, 18 straws, deli rounds, cocktail picks, splash sticks, condiment 19 packaging, clam shells and other hinged or lidded containers, 20 21 sandwich wrap, utensils, sachets, portion cups, and other food service products that are intended for one-time use and used for food 22 or drink offered for sale or use)) has the same meaning as defined in 23 RCW 70A.245.010. 24

25 (6) (("Manufacturer" means a person, firm, association, 26 partnership, or corporation that produces a product.

27 (7)) "Person" means individual, firm, association, 28 copartnership, political subdivision, government agency, 29 municipality, industry, public or private corporation, or any other 30 entity whatsoever.

31 (((8))) <u>(7)</u> "Plastic food packaging and food service products" 32 means food packaging and food service products that is composed of:

33 (a) Plastic; or

34 (b) Fiber or paper with a plastic coating, window, component, or35 additive.

36 (((9))) <u>(8)</u> "Plastic product" means a product made of plastic, 37 whether alone or in combination with another material including, but 38 not limited to, paperboard. A plastic product includes, but is not 39 limited to, any of the following:

- (a) A product or part of a product that is used, bought, or
 leased for use by a person for any purpose;
- 3 (b) A package or a packaging component including, but not limited4 to, packaging peanuts;
- 5 (c) A film product; or

6 (d) Plastic food packaging and food service products.

7 (((10))) <u>(9)</u> "Standard specification" means either:

8 (a) ASTM D6400 - standard specification labeling of plastics 9 designed to be aerobically composted in municipal or industrial 10 facilities, as it existed as of January 1, 2019; or

(b) ASTM D6868 - standard specification for labeling of end items that incorporate plastics and polymers as coatings or additives with paper and other substrates designed to be aerobically composted in municipal or industrial facilities, as it existed as of January 1, 2019.

16 (((11)(a) "Supplier" means a person, firm, association, 17 partnership, company, or corporation that sells, offers for sale, 18 offers for promotional purposes, or takes title to a product.

19 (b) "Supplier" does not include a person, firm, association, 20 partnership, company, or corporation that sells products to end users 21 as a retailer.

(12)) (10) "Utensil" means a product designed to be used by a consumer to facilitate the consumption of food or beverages, including knives, forks, spoons, cocktail picks, chopsticks, splash sticks, and stirrers.

(11) "Department" means the department of ecology.

27 <u>(12) "Producer" means the following person responsible for</u> 28 compliance with this chapter for a product sold, offered for sale, or 29 distributed in or into this state:

30 <u>(a) If the product is sold under the manufacturer's own brand or</u> 31 <u>lacks identification of a brand, the producer is the person who</u> 32 <u>manufactures the product;</u>

33 (b) If the product is manufactured by a person other than the 34 brand owner, the producer is the person who is the licensee of a 35 brand or trademark under which a product is sold, offered for sale, 36 or distributed in or into this state, whether or not the trademark is 37 registered in this state, unless the manufacturer or brand owner of 38 the product has agreed to accept responsibility under this chapter; 39 or

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1 (c) If there is no person described in (a) and (b) of this subsection over whom the state can constitutionally exercise 2 jurisdiction, the producer is the person who imports or distributes 3 the product in or into the state. 4 5 Sec. 803. RCW 70A.455.040 and 2019 c 265 s 4 are each amended to 6 read as follows: 7 (1)(((-a))) A product labeled as "compostable" that is sold, offered for sale, or distributed for use in Washington by a 8 ((supplier or manufacturer)) producer must: 9 ((((i))) (a) Meet ASTM standard specification D6400; 10 11 ((((ii))) (b) Meet ASTM standard specification D6868; or ((((iii))) (c) Be comprised of wood, which includes renewable 12 wood, or fiber-based substrate only; 13 (((b))) <u>(2)</u> A product described in (((a)(i) or (ii) of this)) 14 15 subsection (1) (a) or (b) of this section must: 16 ((((i))) (a) Meet labeling requirements established under the United States federal trade commission's guides; and 17 18 ((((ii))) (b) Feature labeling that: (((A))) (i) Meets industry standards for being distinguishable 19 20 upon quick inspection in both public sorting areas and in processing 21 facilities; 22 (((B))) <u>(ii)</u> Uses a logo indicating the product has been certified by a recognized third-party independent verification body 23 24 as meeting the ASTM standard specification; ((and 25 (C))) (iii) Displays the word "compostable," where possible, indicating the product has been tested by a recognized third-party 26 independent body and meets the ASTM standard specification; and 27 (iv) Uses green, beige, or brown labeling, color striping, or 28 other green, beige, or brown symbols, colors, tinting, marks, or 29 design patterns that help differentiate compostable items from 30 31 noncompostable items. 32 (((2) A compostable product described in subsection (1)(a)(i) or 33 (ii) of this section must be considered compliant with the requirements of this section if it: 34 35 (a) Has green or brown labeling; (b) Is labeled as compostable; and 36 (c) Uses distinctive color schemes, green or brown color 37 38 striping, or other adopted symbols, colors, marks, or design patterns

1 that help differentiate compostable items from noncompostable
2 materials.))

3 Sec. 804. RCW 70A.455.050 and 2019 c 265 s 5 are each amended to 4 read as follows:

5 (1) A ((manufacturer or supplier)) producer of a film bag that 6 meets ASTM standard specification D6400 and is distributed or sold by 7 retailers must ensure that the film bag is readily and easily 8 identifiable from other film bags in a manner that is consistent with 9 the federal trade commission guides.

10 (2) For purposes of this section, "readily and easily 11 identifiable" products must meet the following requirements:

12 (a) Be labeled with a certification logo indicating the bag meets 13 the ASTM D6400 standard specification if the bag has been certified 14 as meeting that standard by a recognized third-party independent 15 verification body;

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(b) Be labeled in accordance with one of the following:

(i) The bag is <u>tinted or</u> made of a uniform color of green, <u>beige</u>,
or brown and labeled with the word "compostable" on one side of the
bag and the label must be at least one inch in height; or

20 (ii) Be labeled with the word "compostable" on both sides of the 21 bag and the label must be one of the following:

(A) Green, beige, or brown color lettering at least one inch inheight; or

(B) Within a contrasting green, beige, or brown color band of at
least one inch in height on both sides of the bag with color
contrasting lettering of at least one-half inch in height; and

(c) Meet industry standards for being distinguishable upon quickinspection in both public sorting areas and in processing facilities.

(3) If a bag is smaller than ((fourteen)) <u>14</u> inches by ((fourteen)) <u>14</u> inches, the lettering and stripe required under subsection (2)(b)(ii) of this section must be in proportion to the size of the bag.

33 (4) A film bag that meets ASTM standard specification D6400 that 34 is sold or distributed in this state may not display a chasing arrow 35 resin identification code or recycling type of symbol in any form.

(5) A ((manufacturer or supplier)) producer is required to comply
 with this section only to the extent that the labeling requirements
 do not conflict with the federal trade commission guides.

1 Sec. 805. RCW 70A.455.060 and 2020 c 20 s 1446 are each amended
2 to read as follows:

3 (1)(a) A ((manufacturer or supplier)) producer of plastic food 4 service products or film products that meet ASTM standard 5 specification D6400 or ASTM standard specification D6868 must ensure 6 that the items are readily and easily identifiable from other plastic 7 food service products or plastic film products in a manner that is 8 consistent with the federal trade commission guides.

9 (b) Film bags are exempt from the requirements of this section, 10 and are instead subject to the requirements of RCW 70A.455.050.

11 (2) For the purposes of this section, "readily and easily 12 identifiable" products must:

(a) Be labeled with a logo indicating the product has been
certified by a recognized third-party independent verification body
as meeting the ASTM standard specification;

(b) Be labeled with the word "compostable," where possible, indicating the food packaging or film product has been tested by a recognized third-party independent body and meets the ASTM standard specification; ((and))

20 (c) Meet industry standards for being distinguishable upon quick 21 inspection in both public sorting areas and in processing facilities<u>;</u> 22 <u>and</u>

23 (d) Be at least partially colored or partially tinted green,
 24 beige, or brown.

25 (3) ((A compostable product described in subsection (1) of this 26 section must be considered compliant with the requirements of this 27 section if it:

28 (a) Has green or brown labeling;

29 (b) Is labeled as compostable; and

30 (c) Uses distinctive color schemes, green or brown color 31 striping, or other adopted symbols, colors, marks, or design patterns 32 that help differentiate compostable items from noncompostable 33 materials.

34 (4)) It is encouraged that each product described in subsection 35 (1) of this section((:

36 (a) Display)) display labeling language via printing, embossing, 37 or compostable adhesive stickers using, when possible, either the 38 colors green, beige, or brown that contrast with background product 39 color for easy identification((; or

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40 (b) Be tinted green or brown)).
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1 (((5))) <u>(4)</u> Graphic elements are encouraged to increase 2 legibility of the word "compostable" and overall product distinction 3 that may include text boxes, stripes, bands, or a green<u>, beige</u>, or 4 brown tint of the product.

5 (((6))) <u>(5)</u> A ((manufacturer or supplier)) producer is required 6 to comply with this section only to the extent that the labeling 7 requirements do not conflict with the federal trade commission 8 guides.

9 Sec. 806. RCW 70A.455.070 and 2020 c 20 s 1447 are each amended 10 to read as follows:

11 <u>(1)</u> A ((manufacturer or supplier of film products or food service 12 products)) producer of plastic film bags sold, offered for sale, or 13 distributed for use in Washington that does not meet the applicable 14 ASTM standard specifications provided in RCW 70A.455.050 ((and 15 70A.455.060)) is:

16 (((1))) (a) Prohibited from using tinting, <u>color schemes</u>, 17 labeling, ((and)) <u>or</u> terms that are required of products that meet 18 the applicable ASTM standard specifications under RCW 70A.455.050 19 ((and 70A.455.060));

20 (((2))) (b) Discouraged from using ((coloration,)) labeling, 21 images, and terms that <u>may reasonably be anticipated to</u> confuse 22 consumers into believing that noncompostable ((bags and food service 23 packaging)) <u>products</u> are compostable; and

(((3))) (c) Encouraged to use ((coloration,)) labeling, images,and terms to help consumers identify noncompostable bags ((and food service packaging)) as either: (((a))) (i) Suitable for recycling; or (((b))) (ii) necessary to dispose as waste.

28 (2) A producer of food service products, or plastic film products
29 other than plastic film bags subject to subsection (1) of this
30 section, sold, offered for sale, or distributed for use in Washington
31 that does not meet the applicable ASTM standard specifications
32 provided in RCW 70A.455.060 is:

33 (a) Prohibited from using labeling, or terms that are required of 34 products that meet the applicable ASTM standard specifications under 35 <u>RCW 70A.455.060;</u>

36 (b) Discouraged from using labeling, images, and terms that may 37 reasonably be anticipated to confuse consumers into believing that 38 compostable products are compostable; and

(c) Encouraged to use tinting, coloration, labeling, images, and
 terms to help consumers identify film products and food service
 packaging as either: (i) Suitable for recycling; or (ii) necessary to
 dispose as waste.

5 Sec. 807. RCW 70A.455.080 and 2019 c 265 s 8 are each amended to 6 read as follows:

7 (1) Upon the request by a person, <u>including the department</u>, a 8 ((manufacturer or supplier)) <u>producer</u> shall submit to that person <u>or</u> 9 <u>the department</u>, within ((<u>ninety</u>)) <u>90</u> days of the request, 10 nonconfidential business information and documentation demonstrating 11 compliance with this chapter, in a format that is easy to understand 12 and scientifically accurate.

(2) Upon request by a commercial compost processing facility, ((manufacturers)) producers of compostable products are encouraged to provide the facility with information regarding the technical aspects of a commercial composting environment, such as heat or moisture, in which the ((manufacturer's)) producer's product has been field tested and found to degrade.

19 Sec. 808. RCW 70A.455.090 and 2020 c 20 s 1448 are each amended 20 to read as follows:

21 The ((state, acting through the attorney general,)) (1) (a) 22 department and cities and counties have concurrent authority to 23 enforce this chapter and to issue and collect civil penalties for a 24 violation of this chapter, subject to the conditions in this section and RCW 70A.455.100. An enforcing government entity may impose a 25 26 civil penalty in the amount of up to ((two thousand dollars)) \$2,000 for the first violation of this chapter, up to ((five thousand 27 dollars)) <u>\$5,000</u> for the second violation of this chapter, and up to 28 29 ((ten thousand dollars)) \$10,000 for the third and any subsequent violation of this chapter. If a ((manufacturer or supplier)) producer 30 has paid a prior penalty for the same violation to a different 31 government entity with enforcement authority under this subsection, 32 33 the penalty imposed by a government entity is reduced by the amount 34 of the payment.

35 (b) The enforcement of this chapter must be based primarily on 36 complaints filed with the department and cities and counties. The 37 department must establish a forum for the filing of complaints. 38 Cities, counties, or any person may file complaints with the

1 department using the forum, and cities and counties may review complaints filed with the department via the forum. The forum 2 established by the department may include a complaint form on the 3 department's website, a telephone hotline, or a public outreach 4 strategy relying upon electronic social media to receive complaints 5 6 that allege violations. The department, in collaboration with the cities and counties, must provide education and outreach activities 7 to inform retail establishments, consumers, and producers about the 8 requirements of this chapter. 9

10 (2) ((Any civil penalties collected pursuant to this section must be paid to the office of the city attorney, city prosecutor, district 11 attorney, or attorney general, whichever office brought the action. 12 Penalties collected by the attorney general on behalf of the state 13 must be deposited in the compostable products revolving account 14 15 created in RCW 70A.455.110)) Penalties issued by the department are appealable to the pollution control hearings board established in 16 17 chapter 43.21B RCW.

18 (3) The remedies provided by this section are not exclusive and 19 are in addition to the remedies that may be available pursuant to 20 chapter 19.86 RCW or other consumer protection laws, if applicable.

(4) In addition to penalties recovered under this section, the enforcing ((government entity)) city or county may recover reasonable enforcement costs and attorneys' fees from the liable ((manufacturer or supplier)) producer.

25 Sec. 809. RCW 70A.455.100 and 2020 c 20 s 1449 are each amended 26 to read as follows:

((Manufacturers and suppliers)) (1) Producers who violate the requirements of this chapter are subject to civil penalties described in RCW 70A.455.090. A specific violation is deemed to have occurred upon the sale of noncompliant product by stock-keeping unit number or unique item number. The repeated sale of the same noncompliant product by stock-keeping unit number or unique item number is considered a single violation. ((A city, county, or the state))

34 (2) (a) A city or county enforcing a requirement of this chapter 35 must send a written notice and a copy of the requirements to a 36 noncompliant ((manufacturer or supplier)) producer of an alleged 37 violation, who will have ((ninety)) <u>90</u> days to become compliant. ((A 38 city, county, or the state may assess a first penalty if the 39 manufacturer or supplier has not met the requirements ninety days 38 H-2460.2/22 2nd draft 1 following the date the notification was sent. A city, county, or the
2 state))

3 (b) A city or county enforcing a requirement of this chapter may 4 assess a first penalty if the producer has not met the requirements 5 90 days following the date the notification was sent. A city or 6 county may impose second, third, and subsequent penalties on a 7 ((manufacturer or supplier)) producer that remains noncompliant with 8 the requirements of this chapter for every month of noncompliance.

9 (3) The department may only impose penalties under this chapter 10 consistent with the standards established in RCW 43.21B.300.

11 <u>NEW SECTION.</u> Sec. 810. A new section is added to chapter 12 70A.455 RCW to read as follows:

(1) The department may adopt rules as necessary for the purposeof implementing, administering, and enforcing this chapter.

15 (2) Producers of a product subject to RCW 70A.455.040, 16 70A.455.050, or 70A.455.060 must submit, under penalty of perjury, a 17 declaration that the product meets the standards established under 18 those sections of this chapter for the product. This declaration must 19 be submitted to the department:

(a) By January 1, 2024, for a product that is or will be sold or
 distributed into Washington beginning January 1, 2024;

(b) Prior to the sale or distribution of a product newly sold ordistributed into Washington after January 1, 2024; and

(c) Prior to the sale or distribution of a product whose method of compliance with the standards established in RCW 70A.455.040, 70A.455.050, or 70A.455.060 is materially changed from the method of compliance used at the last declaration submission under this section.

(3) The department must begin enforcing the requirements of thischapter by July 1, 2024.

31 Sec. 811. RCW 70A.455.030 and 2019 c 265 s 3 are each amended to 32 read as follows:

(1) Except as provided in this chapter, no ((manufacturer or supplier)) producer may sell, offer for sale, or distribute for use in this state a plastic product that is labeled with the term biodegradable," "degradable," "decomposable," "oxo-degradable," or any similar form of those terms, or in any way imply that the plastic

1 product will break down, fragment, biodegrade, or decompose in a 2 landfill or other environment.

3 (2) This section does not apply to biodegradable mulch film that 4 meets the required testing and has the appropriate third-party 5 certifications.

6 Sec. 812. RCW 43.21B.110 and 2021 c 316 s 41 and 2021 c 313 s 16 7 are each reenacted and amended to read as follows:

8 (1) The hearings board shall only have jurisdiction to hear and 9 decide appeals from the following decisions of the department, the 10 director, local conservation districts, the air pollution control 11 boards or authorities as established pursuant to chapter 70A.15 RCW, 12 local health departments, the department of natural resources, the 13 department of fish and wildlife, the parks and recreation commission, 14 and authorized public entities described in chapter 79.100 RCW:

(a) Civil penalties imposed pursuant to RCW 18.104.155,
70A.15.3160, 70A.300.090, 70A.20.050, 70A.530.040, 70A.350.070,
70A.515.060, 70A.245.040, 70A.245.050, 70A.245.070, 70A.245.080,
70A.65.200, <u>70A.455.090</u>, 76.09.170, 77.55.440, 78.44.250, 88.46.090,
90.03.600, 90.46.270, 90.48.144, 90.56.310, 90.56.330, and 90.64.102.

(b) Orders issued pursuant to RCW 18.104.043, 18.104.060,
43.27A.190, 70A.15.2520, 70A.15.3010, 70A.300.120, 70A.350.070,
70A.245.020, 70A.65.200, 86.16.020, 88.46.070, 90.14.130, 90.46.250,
90.48.120, and 90.56.330.

24 (c) Except as provided in RCW 90.03.210(2), the issuance, 25 modification, or termination of any permit, certificate, or license by the department or any air authority in the exercise of its 26 jurisdiction, including the issuance or termination of a waste 27 disposal permit, the denial of an application for a waste disposal 28 permit, the modification of the conditions or the terms of a waste 29 30 disposal permit, or a decision to approve or deny an application for a solid waste permit exemption under RCW 70A.205.260. 31

32 (d) Decisions of local health departments regarding the grant or33 denial of solid waste permits pursuant to chapter 70A.205 RCW.

34 (e) Decisions of local health departments regarding the issuance 35 and enforcement of permits to use or dispose of biosolids under RCW 36 70A.226.090.

37 (f) Decisions of the department regarding waste-derived 38 fertilizer or micronutrient fertilizer under RCW 15.54.820, and

decisions of the department regarding waste-derived soil amendments
 under RCW 70A.205.145.

3 (g) Decisions of local conservation districts related to the 4 denial of approval or denial of certification of a dairy nutrient 5 management plan; conditions contained in a plan; application of any 6 dairy nutrient management practices, standards, methods, and 7 technologies to a particular dairy farm; and failure to adhere to the 8 plan review and approval timelines in RCW 90.64.026.

9 (h) Any other decision by the department or an air authority 10 which pursuant to law must be decided as an adjudicative proceeding 11 under chapter 34.05 RCW.

(i) Decisions of the department of natural resources, the department of fish and wildlife, and the department that are reviewable under chapter 76.09 RCW, and the department of natural resources' appeals of county, city, or town objections under RCW 76.09.050(7).

17 (j) Forest health hazard orders issued by the commissioner of 18 public lands under RCW 76.06.180.

(k) Decisions of the department of fish and wildlife to issue, deny, condition, or modify a hydraulic project approval permit under chapter 77.55 RCW, to issue a stop work order, to issue a notice to comply, to issue a civil penalty, or to issue a notice of intent to disapprove applications.

24 (1) Decisions of the department of natural resources that are 25 reviewable under RCW 78.44.270.

(m) Decisions of an authorized public entity under RCW 79.100.010 to take temporary possession or custody of a vessel or to contest the amount of reimbursement owed that are reviewable by the hearings board under RCW 79.100.120.

30 (n) Decisions of the department of ecology that are appealable 31 under RCW 70A.245.020 to set recycled minimum postconsumer content 32 for covered products or to temporarily exclude types of covered 33 products in plastic containers from minimum postconsumer recycled 34 content requirements.

(o) Orders by the department of ecology under RCW 70A.455.080.

36 (2) The following hearings shall not be conducted by the hearings 37 board:

(a) Hearings required by law to be conducted by the shorelineshearings board pursuant to chapter 90.58 RCW.

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1 (b) Hearings conducted by the department pursuant to RCW 2 70A.15.3010, 70A.15.3070, 70A.15.3080, 70A.15.3090, 70A.15.3100, 3 70A.15.3110, and 90.44.180.

4 (c) Appeals of decisions by the department under RCW 90.03.110 5 and 90.44.220.

6 (d) Hearings conducted by the department to adopt, modify, or 7 repeal rules.

8 (3) Review of rules and regulations adopted by the hearings board 9 shall be subject to review in accordance with the provisions of the 10 administrative procedure act, chapter 34.05 RCW.

11 Sec. 813. RCW 43.21B.300 and 2021 c 316 s 42 and 2021 c 313 s 17 12 are each reenacted and amended to read as follows:

(1) Any civil penalty provided in RCW 18.104.155, 70A.15.3160, 13 70A.205.280, 70A.300.090, 70A.20.050, 70A.245.040, 70A.245.050, 14 15 70A.245.070, 70A.245.080, 70A.65.200, <u>70A.455.090</u>, 88.46.090, 16 90.03.600, 90.46.270, 90.48.144, 90.56.310, 90.56.330, and 90.64.102 and chapter 70A.355 RCW shall be imposed by a notice in writing, 17 either by certified mail with return receipt requested or by personal 18 service, to the person incurring the penalty from the department or 19 20 the local air authority, describing the violation with reasonable particularity. For penalties issued by local air authorities, within 21 ((thirty)) 30 days after the notice is received, the person incurring 22 the penalty may apply in writing to the authority for the remission 23 24 or mitigation of the penalty. Upon receipt of the application, the 25 authority may remit or mitigate the penalty upon whatever terms the authority in its discretion deems proper. The authority may ascertain 26 the facts regarding all such applications in such reasonable manner 27 28 and under such rules as it may deem proper and shall remit or mitigate the penalty only upon a demonstration of extraordinary 29 30 circumstances such as the presence of information or factors not 31 considered in setting the original penalty.

32 (2) Any penalty imposed under this section may be appealed to the pollution control hearings board in accordance with this chapter if 33 the appeal is filed with the hearings board and served on the 34 department or authority ((thirty)) 30 days after the date of receipt 35 by the person penalized of the notice imposing the penalty or 36 ((thirty)) 30 days after the date of receipt of the notice of 37 disposition by a local air authority of the application for relief 38 from penalty. 39

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(3) A penalty shall become due and payable on the later of:

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(a) Thirty days after receipt of the notice imposing the penalty;

3 (b) Thirty days after receipt of the notice of disposition by a 4 local air authority on application for relief from penalty, if such 5 an application is made; or

6 (c) Thirty days after receipt of the notice of decision of the 7 hearings board if the penalty is appealed.

(4) If the amount of any penalty is not paid to the department 8 within ((thirty)) 30 days after it becomes due and payable, the 9 attorney general, upon request of the department, shall bring an 10 11 action in the name of the state of Washington in the superior court of Thurston county, or of any county in which the violator does 12 business, to recover the penalty. If the amount of the penalty is not 13 paid to the authority within ((thirty)) 30 days after it becomes due 14 and payable, the authority may bring an action to recover the penalty 15 in the superior court of the county of the authority's main office or 16 of any county in which the violator does business. In these actions, 17 the procedures and rules of evidence shall be the same as in an 18 ordinary civil action. 19

20 (5) All penalties recovered shall be paid into the state treasury 21 and credited to the general fund except those penalties imposed pursuant to RCW 18.104.155, which shall be 22 credited to the 23 reclamation account as provided in RCW 18.104.155(7), RCW 24 70A.15.3160, the disposition of which shall be governed by that provision, RCW 70A.245.040 and 70A.245.050, which shall be credited 25 26 to the recycling enhancement account created in RCW 70A.245.100, RCW 70A.300.090, which shall be credited to the model toxics control 27 operating account created in RCW 70A.305.180, RCW 70A.65.200, which 28 29 shall be credited to the climate investment account created in RCW 70A.65.250, RCW 90.56.330, which shall be credited to the coastal 30 31 protection fund created by RCW 90.48.390, and RCW 70A.355.070, which shall be credited to the underground storage tank account created by 32 RCW 70A.355.090. 33

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PART 9 Miscellaneous

36 <u>NEW SECTION.</u> Sec. 901. Sections 401 and 402 of this act 37 constitute a new chapter in Title 70A RCW. 1 <u>NEW SECTION.</u> Sec. 902. The following acts or parts of acts are 2 each repealed:

3 (1) RCW 70A.455.110 (Compostable products revolving account) and 4 2020 c 20 s 1450 & 2019 c 265 s 11; and

5 (2) RCW 70A.455.900 (Effective date—2019 c 265) and 2019 c 265 s 6 13.

7 <u>NEW SECTION.</u> Sec. 903. If any provision of this act or its 8 application to any person or circumstance is held invalid, the 9 remainder of the act or the application of the provision to other 10 persons or circumstances is not affected.

--- END ---